

# Tracking and Analysis Framework

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Dallas Burtraw

*Resources for the Future*

National Energy Technology Laboratory

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# **The development of the Tracking and Analysis Framework (TAF) is a direct result of NAPAP and the Clean Air Act Amendments of 1990**

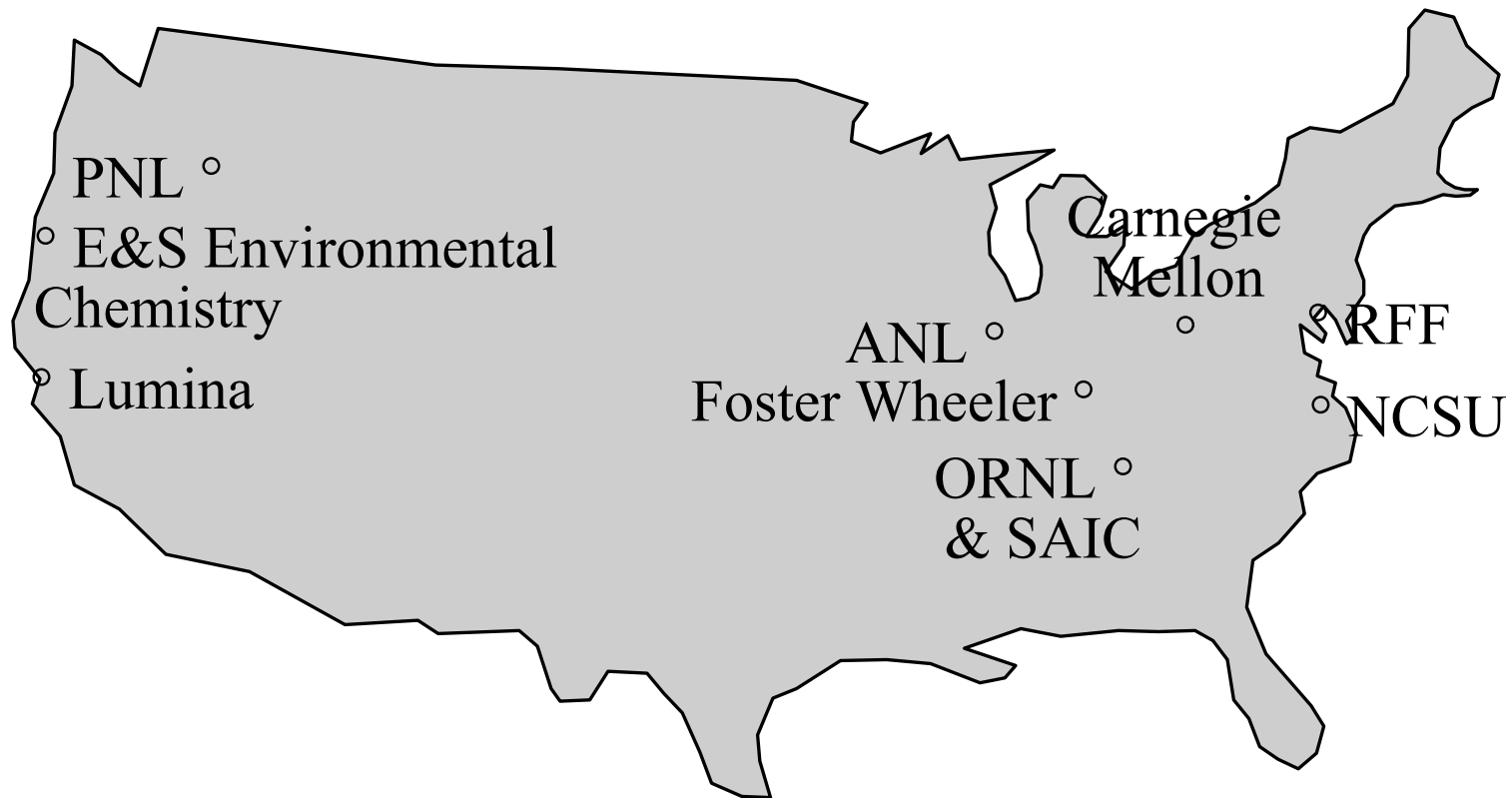
- *NAPAP was asked to conduct a cost/benefit analysis of Title IV of the Clean Air Act*
- *Was Title IV ‘worth it’ from a policy perspective? Did we go ‘far enough’?*

# Tools and Processes for Development:

## TAF Had Unique Needs

- A functionally integrated assessment to yield a single model
- Scientists working across the country required the closest cooperation
- Final model would be useable on a personal computer, freely distributable and extensible, and in the public domain

# A Nationwide, Collaborative Effort of 30+ Scientists and Economists...



...Working from 1995 through 1996

# A True Integrated Assessment

- Selection of the **Analytica**® modeling environment for all components
- Incorporation and comparison of uncertainty and variability in each module
- Sensitivity and uncertainty analyses across the entire assessment; not just piecemeal

*An integrated model enables rapid insight followed by successive refinement*

# Simultaneously Produced by a Distributed Team

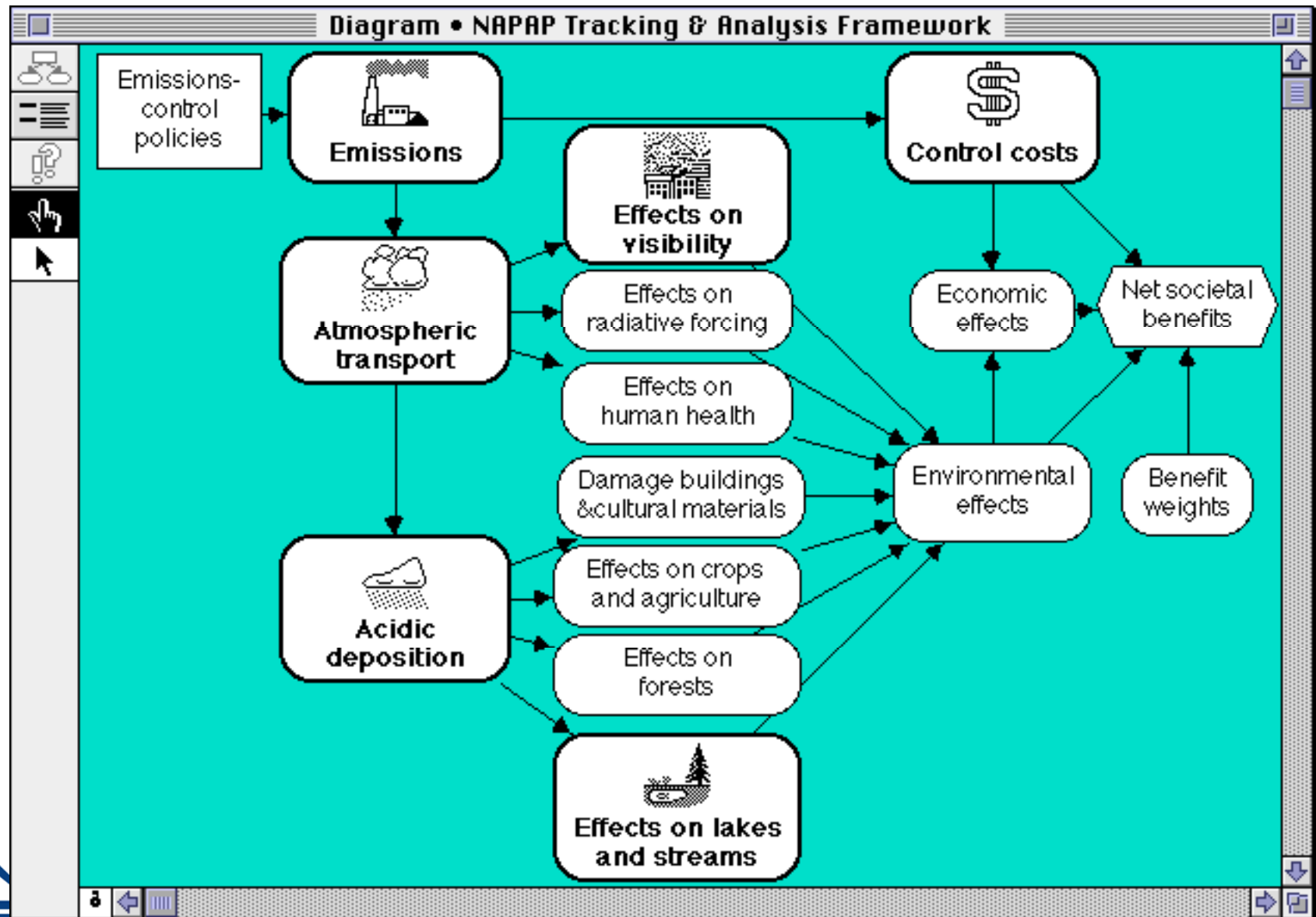
- Adopted software engineering methods for development
  - Specifications for each component; focussing on interfaces between components
  - Library of common variables for time, space, species, etc.
- Progressive refinement of ‘critical’ modules and variables based on initial analyses of the integrated model
- 3 face-to-face workshops, weekly teleconferences, email list-servers, and a web-based repository for model components helped to ensure project success

*There is no substitute for up-front planning and face to face meetings to hammer out interface details*

# TAF Going Forward

- Public Domain: [www.lumina.com/taflist](http://www.lumina.com/taflist)
- Analytica platform (PC and Mac)
- Ongoing development at RFF, U.Maine
- Technical support by ENRICH and Lumina
- Web interface
- Monte Carlo uncertainty analysis

# TAF- Version 1.0 (ca.1994)



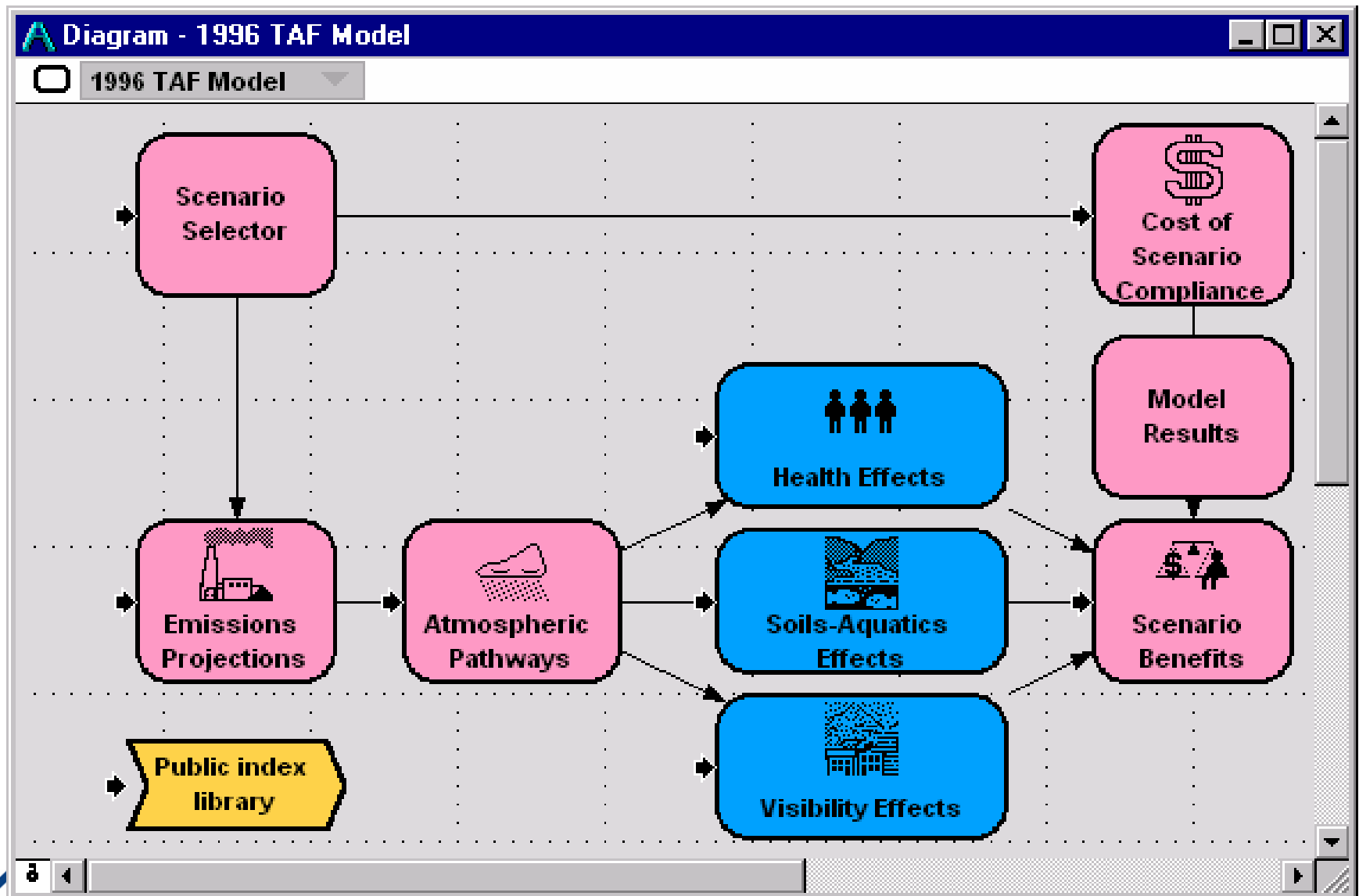
# **NAPAP boundaries were largely a function of science**

- Extensive resources were spent on characterizing the airborne transport of emissions...  
...but other processes proved to be critical drivers of costs and benefits
  - Coal transport cost trends with rail deregulation
  - Epidemiology of human exposure to PM10

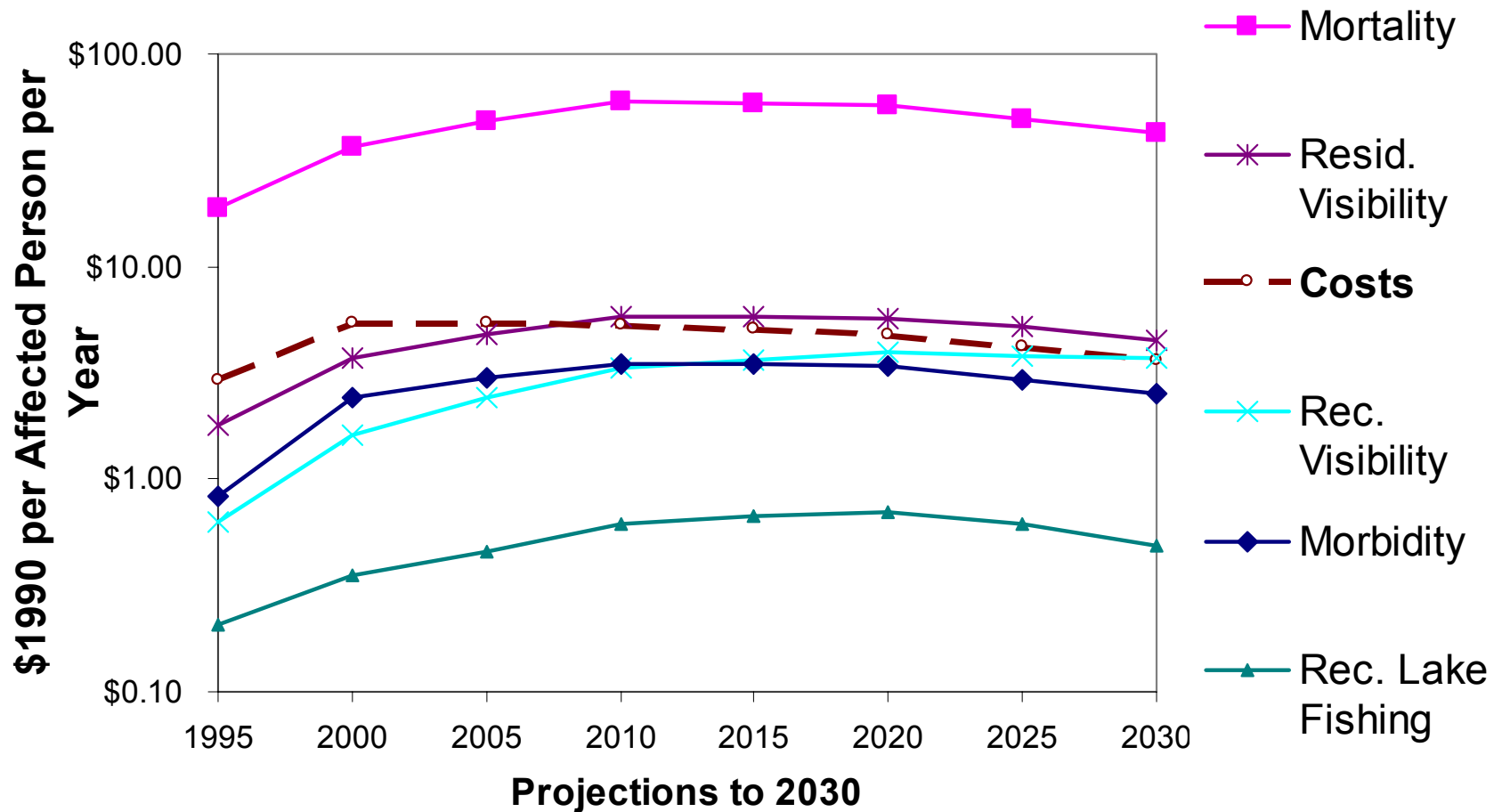
# Using Progressive Refinement to Reallocate Limited Resources

- Ability to model pollutant pathways and effects was uneven given state of sciences
- Preliminary analysis of endpoints (benefits and costs) indicated need to expand analysis of health and visibility
- Value of Information (VOI) approach led to reallocation of effort away from terrestrial effects toward health and visibility

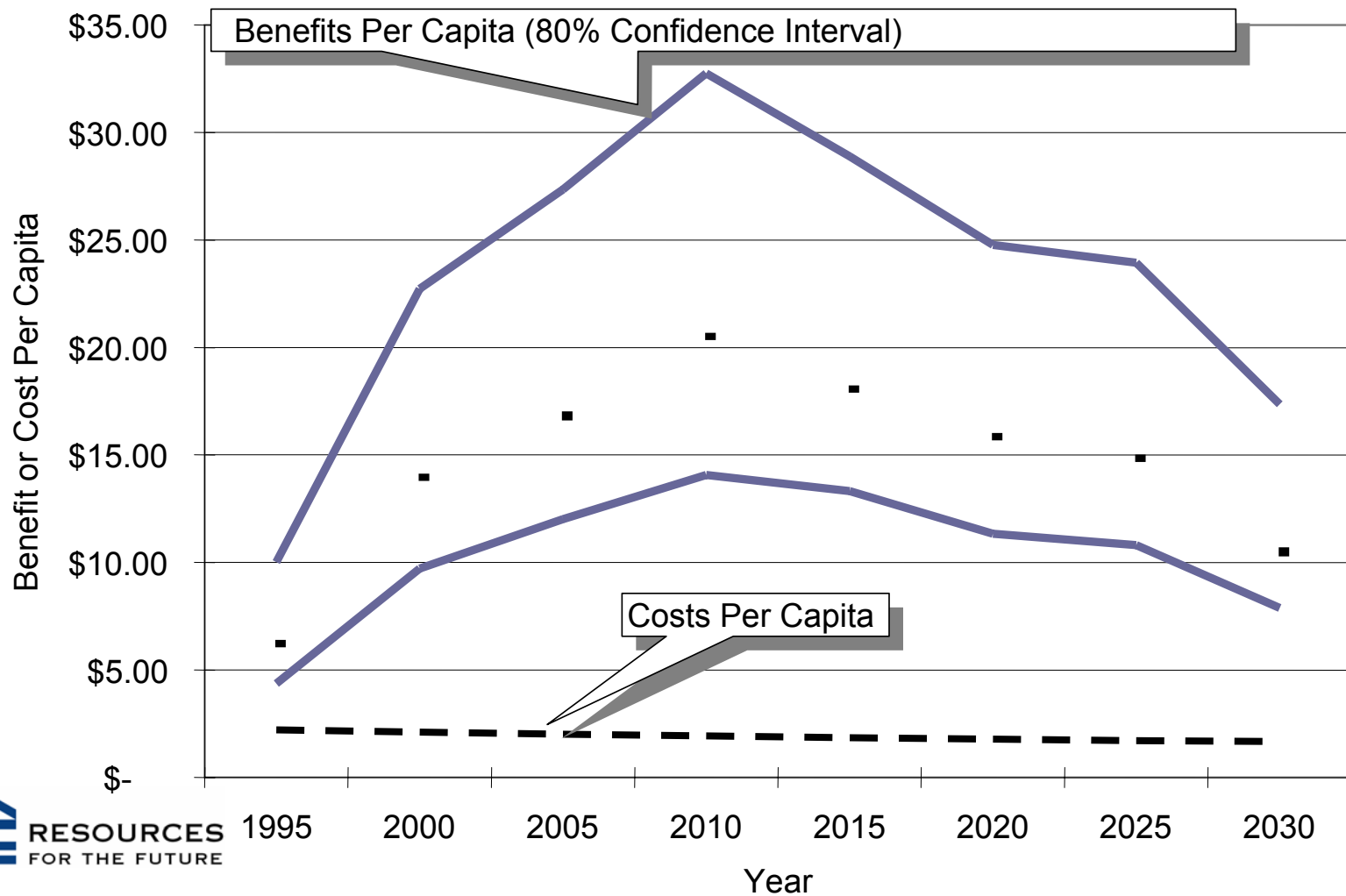
# TAF- Version 2.0 (ca.1996)



# Benefits for Assessed Effects



# Uncertainty in Benefits, But Assessed Benefits Still Exceed Assessed Costs



# Value of Additional Information for Subsequent Policy and Assessment

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- Integrated assessment guides identification of priorities for future research.
- Inter-disciplinary team mapped out many environmental pathways leading to important endpoints (effects); not all could be assessed.
- Weak links in the assessment chain were identified by internal and peer review, and remedied or removed.

# The Weak Links

	Expected Benefit:	<i>Short-Term</i> Value of Additional Information:
Health: Mortality	●	●
Health: Morbidity	◐	◐
Visibility	◐	◐
Materials and Cultural Resources	◐	◐
Nonuse Values: Ecosystem Health	●	◑
Aquatics: Recreation	◑	◑
Forests: Recreation	◑	◑
Ag / Commercial Forestry	◑	◑
Radiative Forcing	◑	○

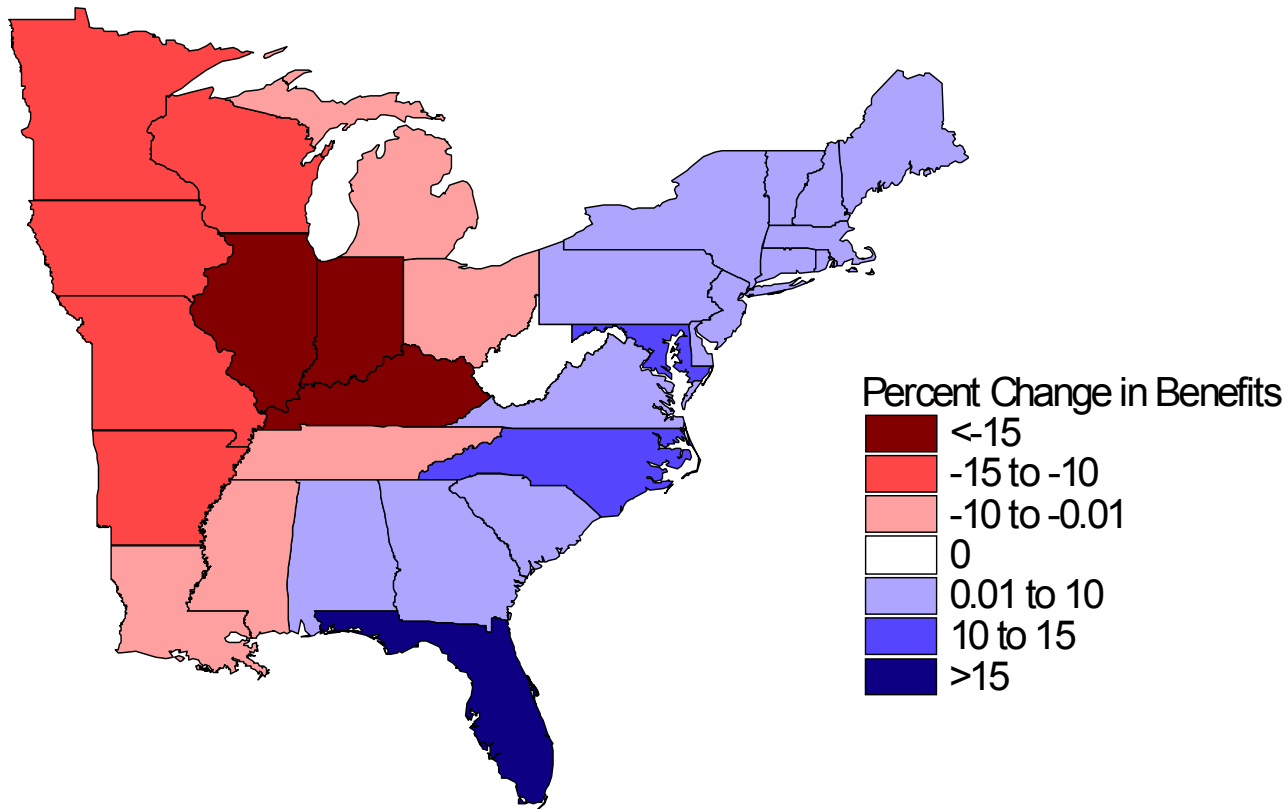
<i>Categories</i> ● high ◐ high-mid ◑ mid ⊙ low-mid ○ low	<u>1. Link Between Science and Economics:</u> Are benefit endpoints well established? Does science provide information needed for economic analysis?	<u>2. Economic Methods:</u> Are economic methods adequately developed?	<u>3. Data Availability:</u> Is data available from science and from economics for an assessment of benefits?	<u>4. Expected Benefit:</u> Are expected benefits large?	<u>5. Value of Additional Information:</u> With the goal of improving benefit estimates, what is the relative short-term return on investment?
Health: Mortality	◐	◐	◐	●	●
Health: Morbidity	◐	◐	◐	◐	◐
Visibility	◐	◑	⊙	◐	◐
Materials / Cultural	⊙	◑	○	◐	◐
Nonuse Value: Ecosystem	⊙	⊙	⊙	●	◑
Aquatics: Recreation	◐	●	⊙	⊙	◑
Forests: Recreation	⊙	◐	○	⊙	◑
Ag. / Comm. Forestry	◐	●	◑	◑	⊙
Radiative Forcing	⊙	○	○	⊙	○

### Percent Change in Title IV Baseline Utility Emissions Attributable to Trading for 2005



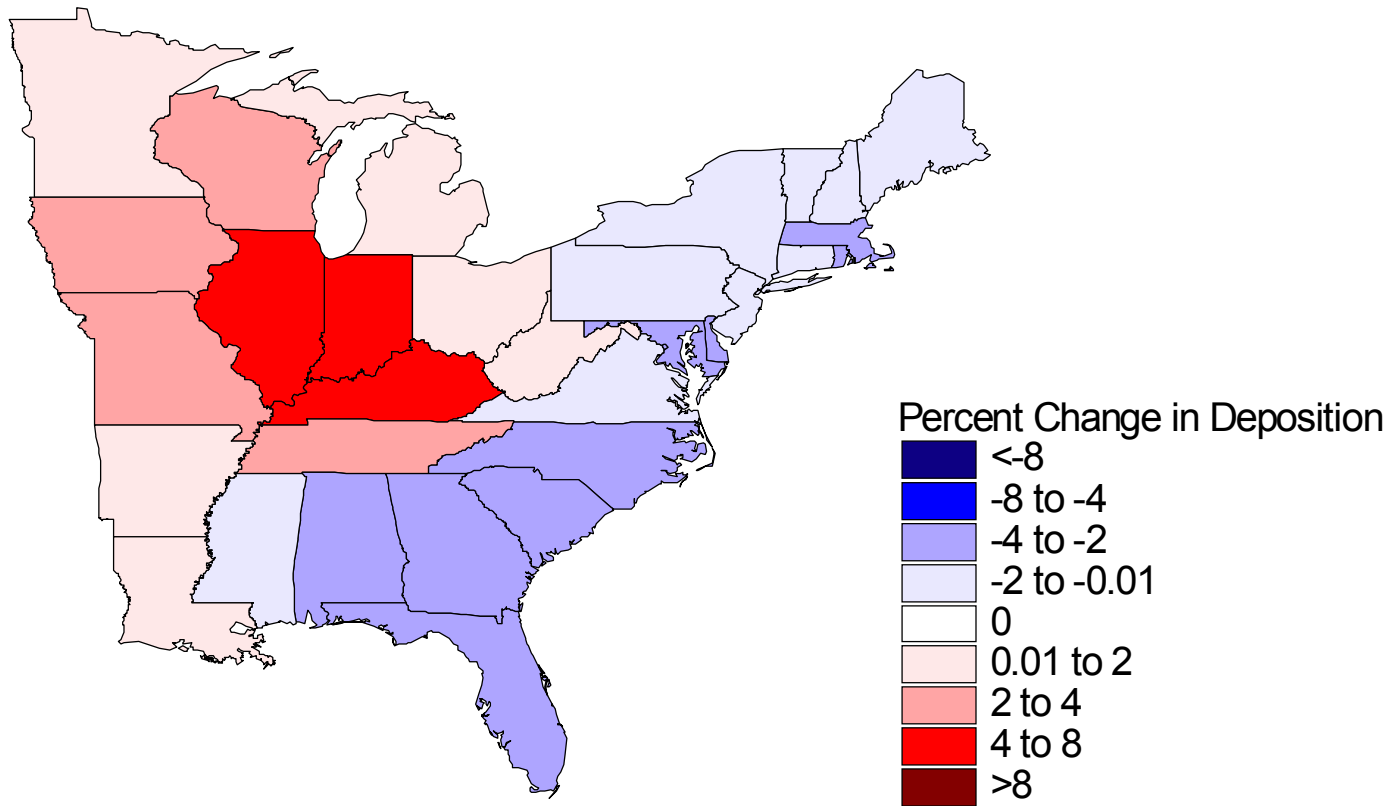
# Effect of Trading on Health

Percent Change in Title IV Baseline  
Benefits Attributable to Trading for 2005



# Effect of Trading on Deposition

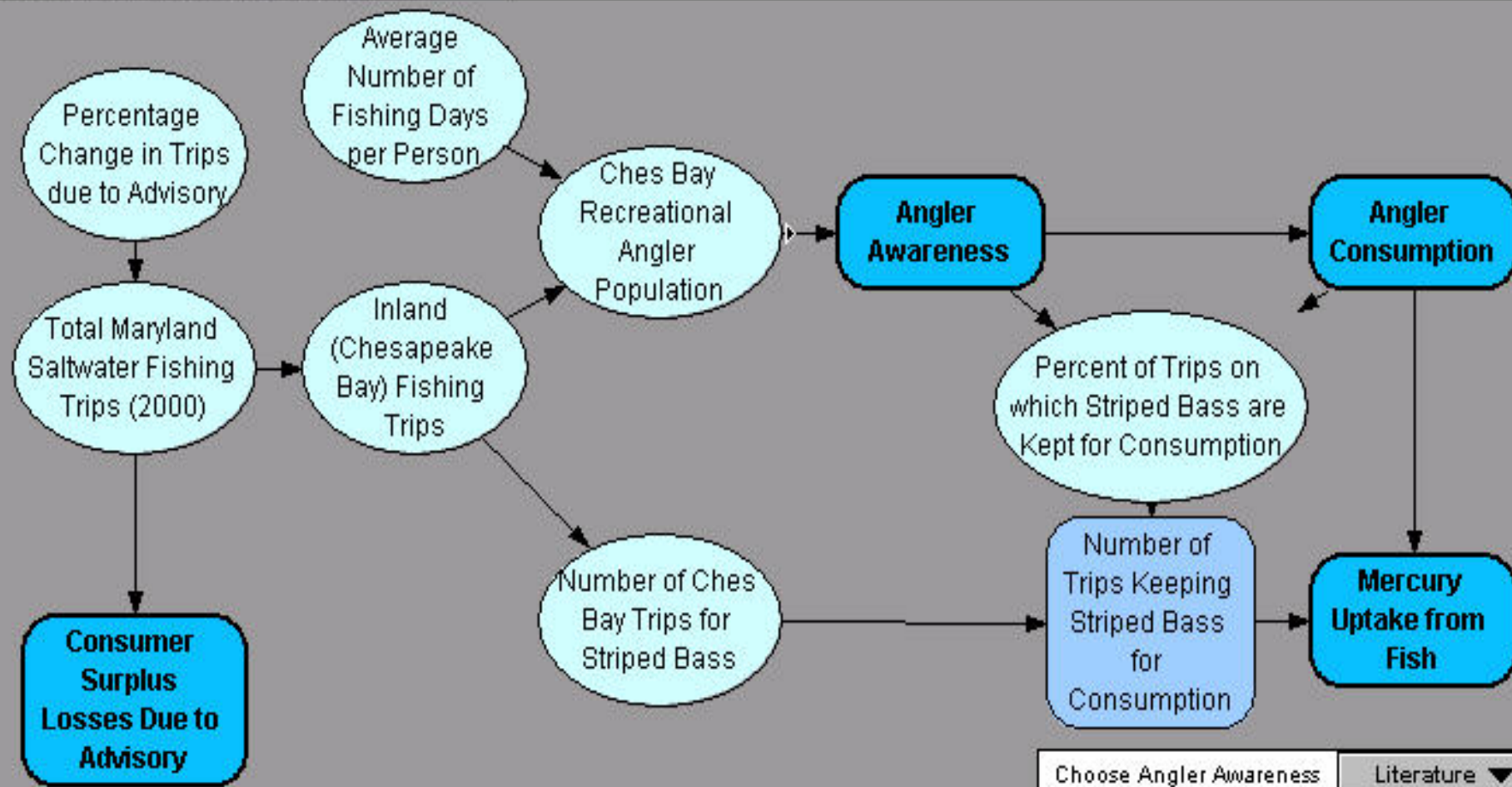
Percent Change in Title IV Baseline Sulfur Deposition Attributable to Trading for 2005



# Benefits and Costs of Fish Consumption Advisories for Mercury

Paul Jakus, Meghan McGuinness, and Alan Krupnick

- TAF Submodules
  - Recreational angler behavior
  - Commercial market behavior
  - Mercury health effects



Choose Angler Awareness

Literature ▼

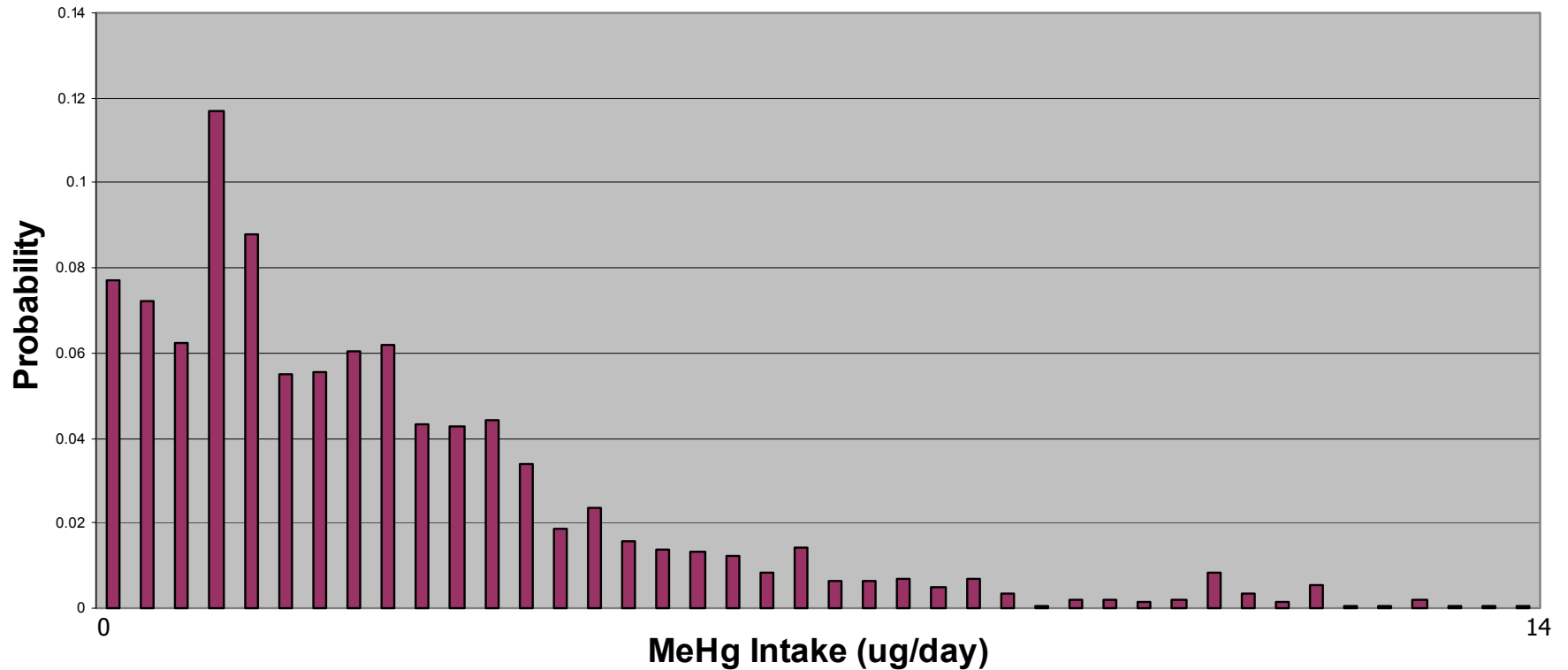
Choose Angler Awareness

Policy

Awareness

Angler Types

# Mercury Intake Distribution

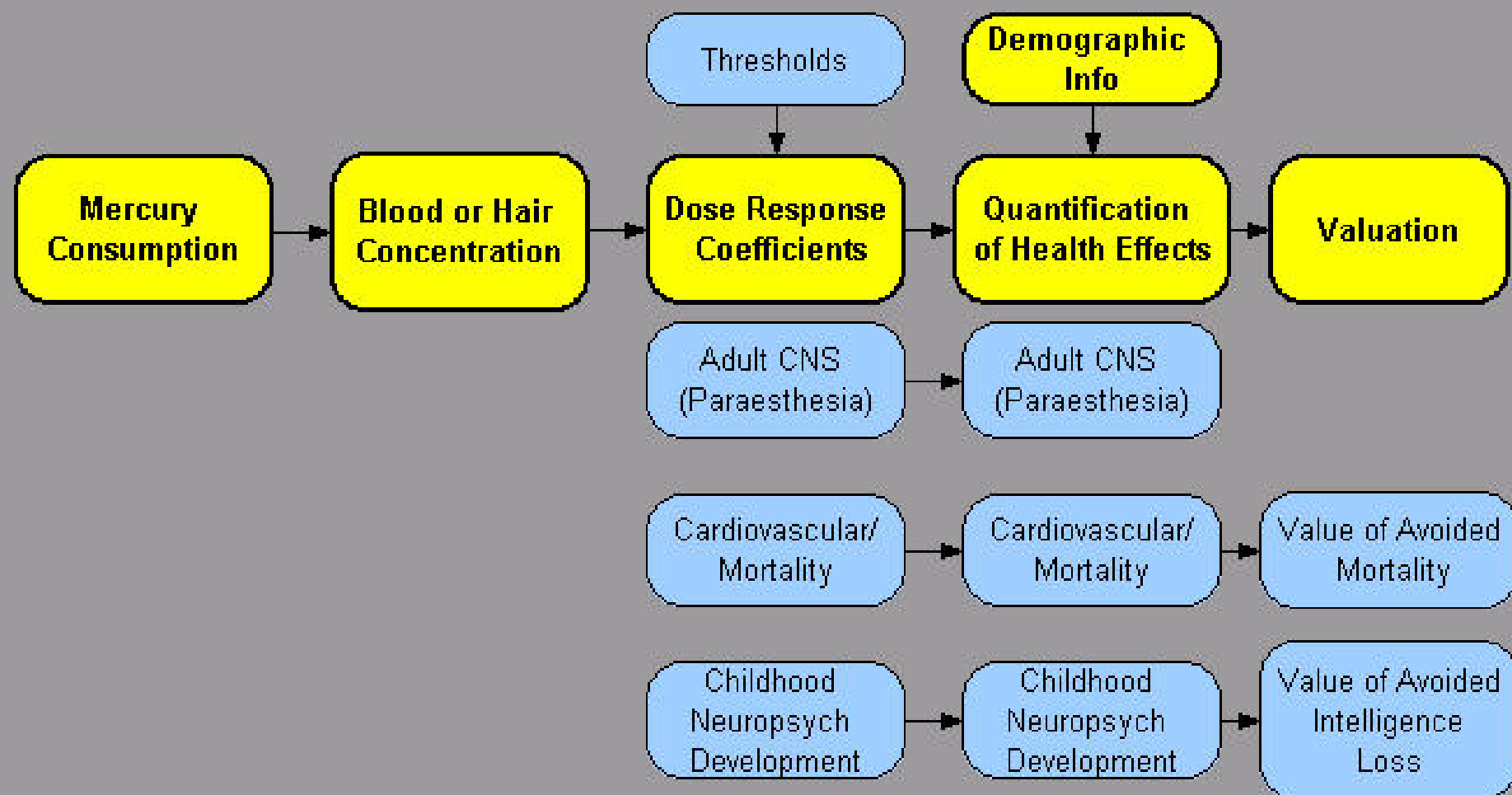


# Change in Consumption Probabilities

Study	$P(C A)$	$P(C NA)$	% Reduction
Belton, et al. (1986)	0.353	0.702	49.7%
May and Burger, (1996) Arthur Kill	0.660	0.760	13.2%
May and Burger, (1996) NJ Shore	0.700	0.871	19.6%
MacDonald and Boyle, (1997)	0.375	0.478	21.5%
TAF Value			26.1%

# Estimating the Health Benefits of Recreational FCAs

- From Recreational Model: change in trip numbers and angler consumption patterns under an advisory imply a change in mercury exposure
- Using epidemiological and economic literature, estimate changes in health endpoints and value where possible



# Overall Results

- Health benefits of an FCA: \$0-\$13-\$71million
- Utility loss to recreationists from FCA: \$9 million
- Commercial fisheries loss: \$0.5 million

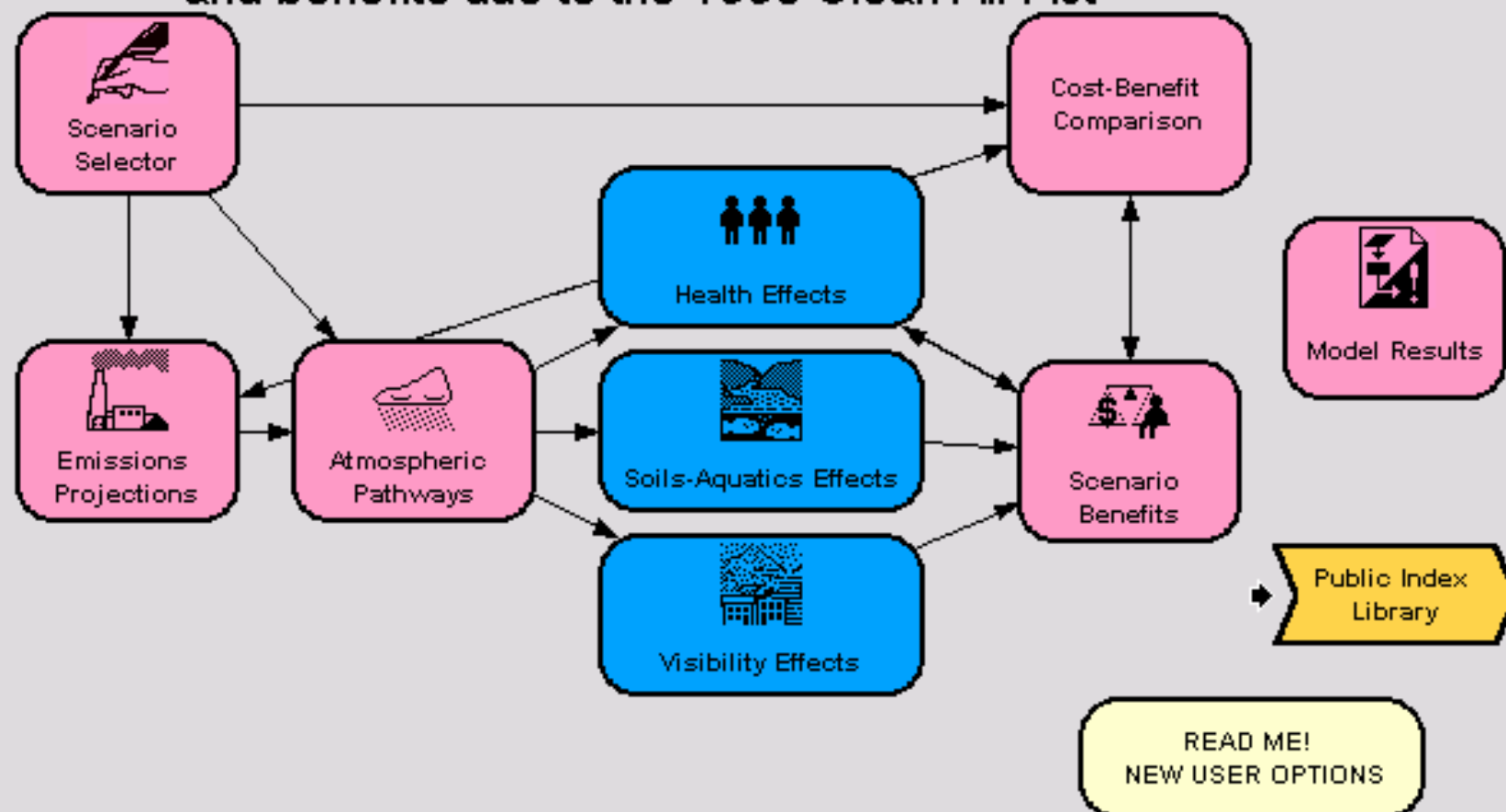
## Extensions

- Scale to nation
- Automated benefit transfer
- Link to sources of emissions



☐ 2002 TAF Model

# The 2002 Tracking and Analysis Framework: An integrated assessment of acid precipitation reductions and benefits due to the 1990 Clean Air Act

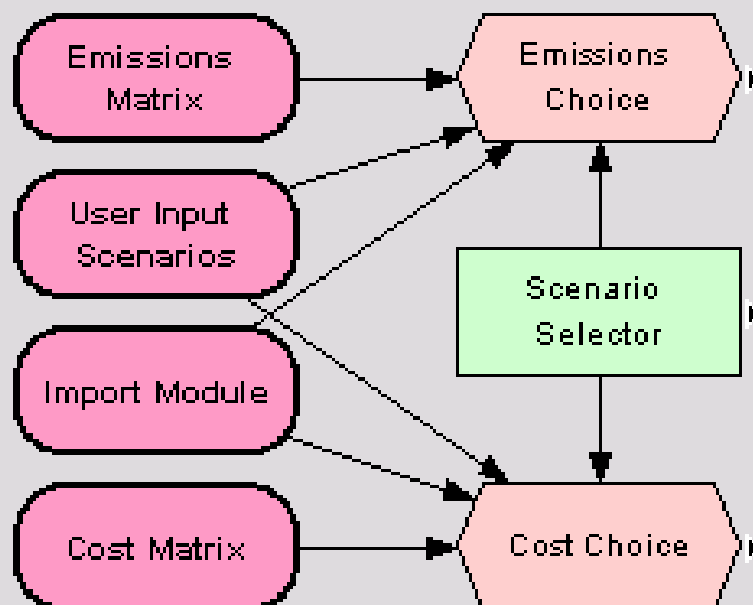


# See Description Field for Scenario Selection Instructions

Scenario Selector

New (Seasonal) ▼

Uncertainty  
Options



To use your own state level emissions data select "New" if emissions are reported annually, and "New (Seasonal)" if emissions are reported at the season level. Then, click on "Emissions Matrix." Paste emissions in the green box that correspond to your selected scenario.

This model has Baseline inputs for 2005, 2010, 2015, 2020 for SO<sub>2</sub> and NO<sub>x</sub> from Tax\_Z\_10\_F.ANA. This baseline includes the NO<sub>x</sub> SIP Call.

Comparison case for these years should be imported.



Mortality Effects

### THE USER MUST CHOOSE AN OPTION FOR ESTIMATING MORTALITY

Once an option is selected, the highlighted boxes indicate where a mortality study must be chosen.

#### OPTIONS TREATING BOTH NITRATES AND SULFATES AS PM10

**OPTION 1:** Nitrates and sulfates are treated as equivalent in potency to PM10. The user chooses ONE PM mortality study for computing age-aggregated deaths.

**OPTION 2:** Nitrates and sulfates are treated as equivalent in potency to PM10, and the C-R relationship varies by age (over 65, under 65), such that reported deaths are disaggregated by age group. The user chooses ONE PM mortality study for computing age-disaggregated deaths.

#### OTHER OPTIONS...

**OPTION 3: DEFAULT SETTING.** Treats nitrates as PM10, but applies a separate C-R relationship for sulfates. The users chooses TWO mortality studies here. One PM mortality study for computing age aggregated deaths, and one SO4 mortality study.

**OPTION 4:** Treats both nitrates and sulfates as equivalent in potency to sulfates. The user chooses ONE study for computing SO4 mortality.

**OPTION 5: NOT DEVELOPED.** Option 5 will treat nitrates as equivalent to PM10 net of sulfates.

**OPTION 6:** Used to calculate mortality from SO2. This calculates 0 mortality from sulfates or nitrates. This option acknowledges the debate in the literature over the relative roles of SO2 and particulates in raising mortality risks. This option should be viewed as an alternative to analyzing PM10 mortality, rather than considering the effects as additive.

Option 1

Option 2

Option 3\*

Option 4

Option 5

Option 6

Choose a study for computing age-aggregated deaths:

Pope et al. (1995)

Choose a study for computing age-disaggregated deaths:

HB

Choose an SO4 mortality study:

Pope (1995)

Choose an SO2 Mortality Study:

Hatzakis et al. (1986)

Total Particulate Mortality Impacts

(Deaths)

Calc

mid

Function  
Definitions and  
Library

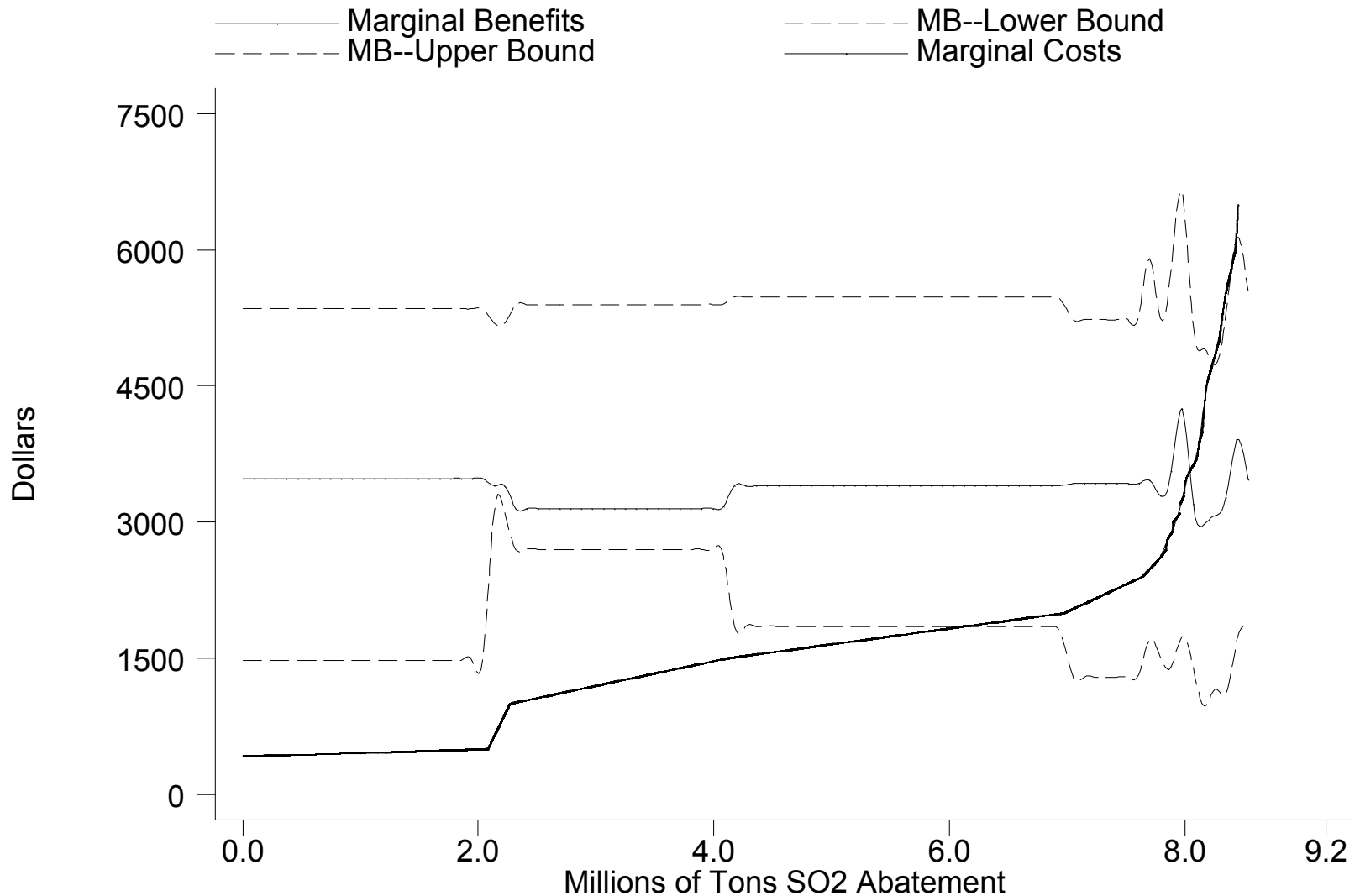
Note: All PM mortality studies are reported in the library in terms of PM 10. Any study using another measure (e.g. TSP, PM 2.5) has been converted. The notes for each study report the original measurement unit.

# RFF “Haiku” Electricity Model

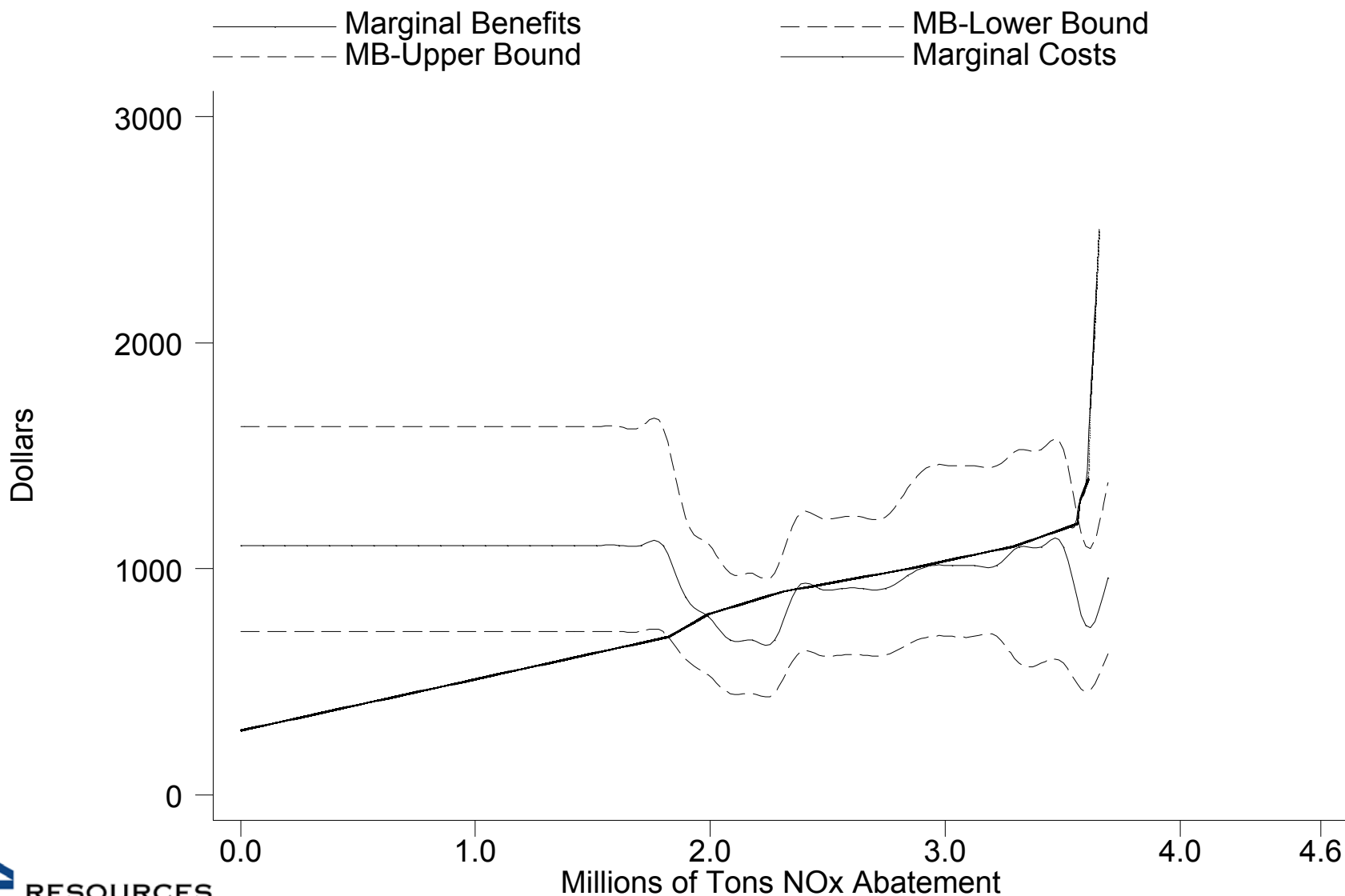
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- Intra-regional market modeling
  - Market equilibrium in 13 regions
  - Demand: 3 customer classes, 4 time periods, 3 seasons
  - Supply constructed using model plants
    - Defined by technology, fuel type, vintage
    - Investment and retirement
    - Emission compliance (SO<sub>2</sub>, NO<sub>x</sub>)
    - Fuel market prices adjust
- Inter-regional power trading
  - Equilibrates regional prices, transmission constraints

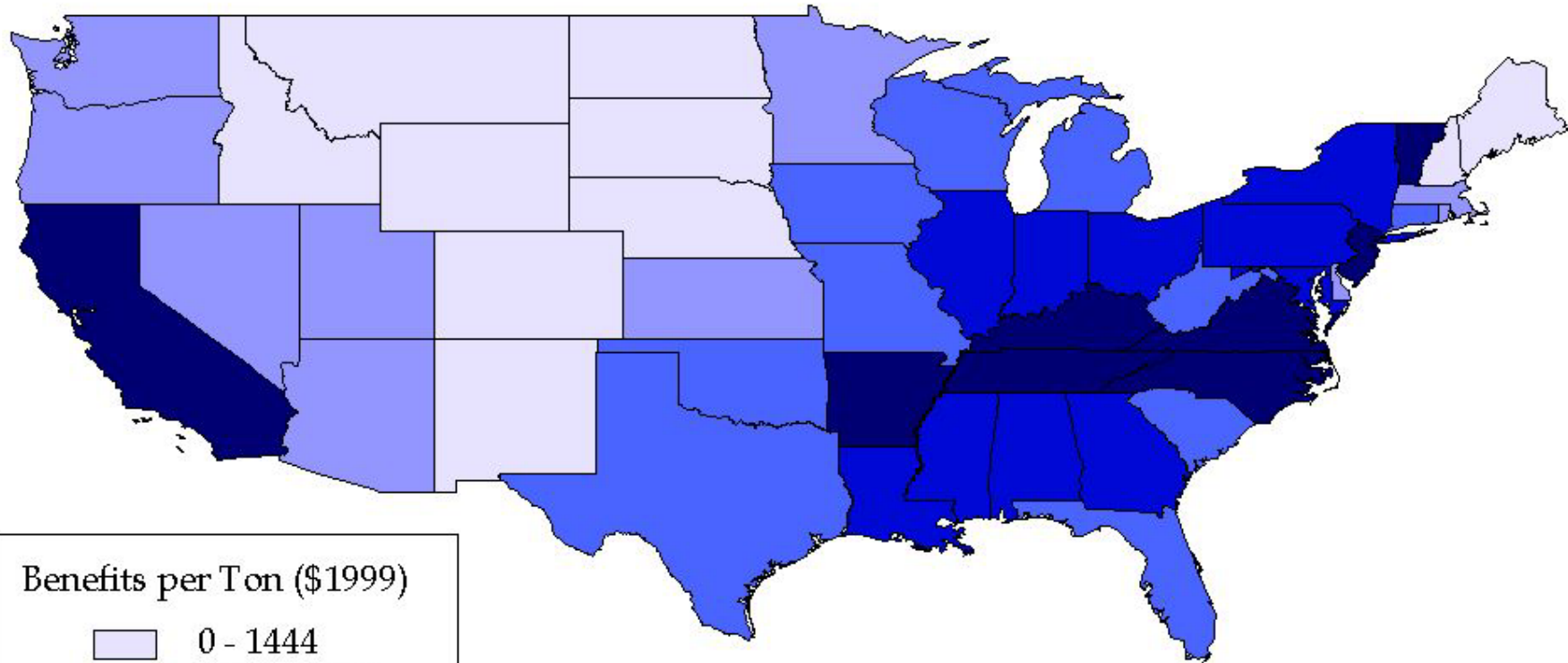
# Marginal Benefits and Costs: SO<sub>2</sub>



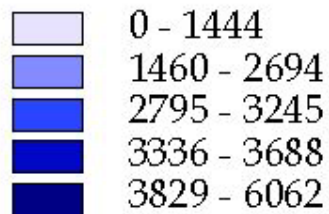
# Marginal Benefits and Costs: NO<sub>x</sub>



# Value of Emission Reductions by State



Benefits per Ton (\$1999)



# Sample Applications

- “Integrated Assessment” (*NAPAP*, 97)
- “Benefits and Costs of Title IV” (*CEP*, 98)
- “Environmental Effects of Electric Industry Restructuring” (*REE*, 98)
- “Effects of Restructuring on Maryland” (PPRP, 98)
- “Integrated Assessment of Environmental Damages from Electricity Generation in Maryland” (PPRP, 00)
- “Regional Analysis of SO<sub>2</sub> Allowance Trading” (*EST*, 99)

# Sample Applications (2)

- “Ancillary Benefits of Carbon Policies” (*JEEM*, 03; OECD 00)
- “Mercury & Fish Consumption Advisories (*in submission*)
- Acidification & Low Elevation New England Lakes (Rubin et al. 02)
- “Annual vs. Seasonal NO<sub>x</sub> Controls” (*JAWMA* 01; *Land* 03)
- “Efficient Emission Fees” (*PUF* 03; *in submission*)
- “Interpollutant Trading” (*Fordham Law*, 03)

# Final Thoughts on Integrated Assessment, in Any Domain

- **Embrace and understand uncertainty** to assess confidence in your knowledge and in the policy implications of your assessment
- **Progressively refine model scope, and model components**, to improve credibility and relevance of your analysis to policy
- **Maintain an open architecture** to support easy model expansion, as well as adoption of the model by others